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## Japan's cooperation to Russia in the field of dismantlement of decommissioned nuclear submarines and other related projects

By Issei Nomura  
Japanese Representative in the Governing Council  
of the Japan-Russia Committee

June 7, 2005

## A Brief History

- Oct '93 : Conclusion of Agreement on Japan-Russia Cooperation to Assist the Destruction of Nuclear Weapons Reduced in the Russian Federation
- Nov '01 : Low-Level Radioactive Liquid Waste Processing Plant "Suzuran" Completed
- Jun '02 : G8 Global Partnership established
- Jan '03 : Prime Minister Koizumi's Visit to Russia and Adoption of the "The Japan-Russia Action Plan"
- Feb '03 : Japan-Russia Bilateral Resolution to Dismantle One Victor III Class Nuclear Submarine
- Jun '03 : Implementing Arrangement Concluded
- Dec '03 : Related Contracts Concluded and Cooperation on the Project Started
- Dec '04 : Victor III Class Nuclear Submarine Dismantlement Project Completed
- Present : Discussing on Cooperation to Dismantle 5 Nuclear Submarines, including a Victor I Class

## Future Plan

Based on Discussions with Russia:

- Continuing cooperation with the dismantling of decommissioned nuclear submarines near Vladivostok;
- Another five nuclear submarines to be dismantled (Negotiation on an Implementing Arrangement for the project is under way).

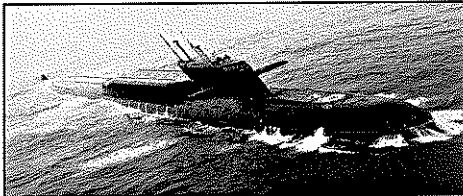
## Particular interest

- Importance of the public awareness of the necessity of the dismantlement of nuclear submarines in Russia.
- Necessity to obtain enough information and to have adequate access.
- Importance of safety measures for the dismantlement of submarines.
- Simultaneous dismantlement both in the Far East and in the North West.

Federal Atomic Energy Agency

### Peculiarities of International Cooperation within the Framework of the Global Partnership in the Far East Russia

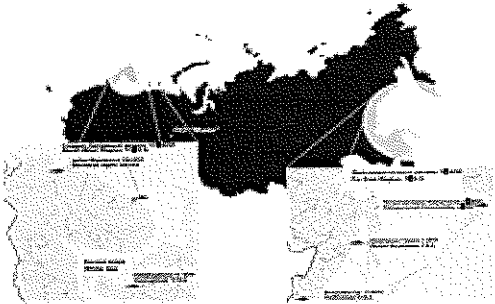
*S.V. Antipov*  
Deputy Director  
Federal Atomic Energy Agency  
Russian Federation



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### Russian Regions Concerned with Complex Decommissioning and Environmental Rehabilitation Tasks



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### Generalized Data on the Activity Accumulated in Russian Regions at Complex Decommissioning Facilities

Region	SNF, Bq	SRW, Bq	LRW, Bq
Murmansk region	$3 \cdot 10^{17}$	$2 \cdot 10^{16}$	$8 \cdot 10^{12}$
Arkhangelsk region	$4 \cdot 10^{16}$	$9 \cdot 10^{14}$	$8 \cdot 10^{11}$
Σ Northwest Russia	$3.4 \cdot 10^{17}$	$2.1 \cdot 10^{16}$	$8.8 \cdot 10^{12}$
Primorskiy kray	$2 \cdot 10^{17}$	$7 \cdot 10^{15}$	$2 \cdot 10^{11}$
Kamchatka	$5 \cdot 10^{16}$	$4 \cdot 10^{15}$	$2 \cdot 10^{11}$
Σ Far East Russia	$2.5 \cdot 10^{17}$	$1.1 \cdot 10^{16}$	$4 \cdot 10^{11}$
<b>TOTAL:</b>	$5.9 \cdot 10^{17}$	$8.2 \cdot 10^{16}$	$0.0001 \cdot 10^{17}$
Ratio	94%	6%	< 0.01%

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### Ultimate Goals of Nuclear Submarine Complex Decommissioning

- Safe unloading of nuclear materials (SNF) and their removal from regions to "Mayak";
- Environmentally safe cutting of NS end compartments with insulation of toxic and other noxious waste; radioactive waste separation and management up to a condition allowing its reliable ultimate disposal;
- Making up Reactor Compartment (RC) units, placing most of SRW generated during NS cutting therein and RC unit installation at Long-term Storage Facility (LSF) for long-duration hold up.

After 70 – 100 years of hold up at LSF the activity of RC units will decrease down the levels allowing their dismantlement and subsequent reuse of the most of metal without limitations. The rest of radioactive materials will be ultimately disposed.

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### Actual Status of Funding of International Projects Related to NS Complex Decommissioning, SNF and RW Management and Rehabilitation of Former Naval Coastal Maintenance Bases, as of 01.01.05 (US \$ million)

No	Country	Total declared pledge to the Global Partnership	For NS complex decommissioning and coastal maintenance base rehabilitation	Amount under concluded contracts
1	USA	10000	not determined	86.0
2	Canada	800	250	19.3
3	UK	750	200	31.4
4	Germany	1900	380	109.7
5	France	975	not determined	0.14
6	Italy	1300	430	-
7	Japan	200	100	6.7
8	EU	1300	not determined	-
9	Norway	130	130	22.6
10	Sweden	33	not determined	1.1
11	Australia	7	7	-
12	Netherlands	not determined	12	-
13	Belgium	0.65	0.65	-
14	Russia	2000	600	266
<b>TOTAL:</b>		<b>19395.65</b>	<b>2109.65</b>	<b>542.9</b>

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Federal Atomic Energy Agency

### Problems of NS Complex Decommissioning in the Far East Russia

- Lack of on-shore Long-term Storage Facility (LSF) for reactor compartments;
- Insufficient information on SNF and RW condition at coastal maintenance bases;
- Need for special approaches to solution of the problem of complex decommissioning of 2 damaged NSs;
- Lack of a SRW conditioning and processing facility;
- NS complex decommissioning in Kamchatka and RC transportation to Primorskiy kray;
- Lack of a system for toxic and noxious substance handling;
- No way of performing decommissioning of nuclear maintenance vessels;
- No way of SNF removal from FEP "Zvezda" by rail way;
- Lack of attention of the Global Partnership's participants to the Far East region of Russia;
- Lack of regional monitoring system.

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**Foreign Affairs Canada  
Global Partnership Program (GPP)  
Submarine Dismantlement Program**

カナダ外務省  
グローバル・パートナーシップ・  
プログラム (GPP)  
潜水艦解体プログラム



Overview and Status June 6, 2005  
概要と現況 (2005年6月6日)

 **GPP Submarine Dismantling  
Program/Project**

- \$300m CAD Declared Program
- Two Projects totaling \$152m CAD currently being implemented 2004-2008:
  - Bi-lateral Project \$120m for Russian Nuclear submarine dismantling with FSUE Zvezdochka
  - Multilateral project \$32m for nuclear clean-up and related nuclear infrastructure via EBRD
- \$148m\* submarine dismantling project(s) 2008-2013 awaiting definition and approval

\* Actual Funding for program may be adjusted to address departmental funding shortfalls

**Nuclear Submarine Dismantling Project  
2004-2008**

- Dismantle 12 Nuclear powered submarines
- Project start: July 7, 2004
- Project Termination: March 31, 2008
- Broad Scope: Towing. Complete defueling. Dismantling of fore and after ends. Related minor infrastructure improvements.



**Project Fiscal Framework** 

- Contribution Agreement based approach to provide the basis for an "Implementing Arrangement" under the....

AGREEMENT BETWEEN THE GOVERNMENT OF CANADA AND THE GOVERNMENT OF THE RUSSIAN FEDERATION CONCERNING COOPERATION ON THE DESTRUCTION OF CHEMICAL WEAPONS, THE DISMANTLEMENT OF DECOMMISSIONED NUCLEAR SUBMARINES AND NUCLEAR AND RADIOACTIVE MATERIAL PROTECTION, CONTROL AND ACCOUNTANCY

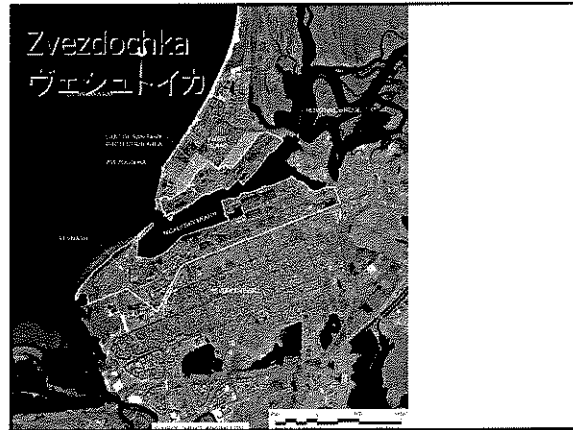
Signed G8 Sea Island Summit June 4, 2004

 **Contribution Arrangement #1**

- Effective July 30, 2004 – August 31 2005
- Towing of: VICTOR Class III NPS Hull # 643 and 645
- Defueling and Dismantling of:
  - VICTOR Class I NPS Hull # 608
  - VICTOR Class III NPS Hull # 643
  - VICTOR Class III NPS Hull # 645
- Improvements to concrete pad area by Harris Sheers

 **Contribution Arrangement #2**

- Effective April 4, 2005 – June 30, 2006
- Towing of: VICTOR Class NPS Hull # 641, 652, 605, 635, 649, 655, 657, 609
- Dismantling and defueling of:
  - VICTOR Class I NPS Hull # 605
  - VICTOR Class III NPS Hull # 641
  - VICTOR Class III NPS Hull # 652
- Defueling only of VICTOR Class III NPS 636
- Expansion of concrete pad area by Harris Sheers



### Project Management Structure

- Foreign Affairs Canada – Project Manager
- Teledyne Brown Engineering  
 テレダイン・ブラウン・エンジニアリング (Technical Monitoring Services and Negotiation Support) with Sub Contractors:
  - ケロッグ・ブラウン&ルート・サービス (KBR: Kellogg Brown & Root Services, Inc.)
  - デボンポート・ロイヤル・ドックヤード (DML Devonport: Devonport Royal Dockyard Limited)
  - マリッジ・ヘビー・リフト・パートナーズ (MHL: Marine Heavy Lift Partners BV)
  - ニュークリア・セイフティ・ソリューションズ (NSS: Nuclear Safety Solutions Ltd)
  - プロジェクト・マネジメント・センター (PMC: Project Management Centre)

### Technical Monitoring.....

- Site visit to FSUE Zvezdochka every 28 days (approx)
- Minimum two GPP representatives ('two man rule')
- Monitoring visit example activities:
  - Visit each submarine, three-compartment unit, etc.
  - Review status of work completed and Milestones claimed
  - Visit Liquid Radioactive Waste, Solid Radioactive Waste & hazardous waste handling facilities
  - Witness/confirm Spent Nuclear Fuel handling operations
  - Review of environmental monitoring activities
  - Review of permitting & licensing documentation
  - Review of scrap metal processing documentation
  - Visit/inspect infrastructure project
- Formal monthly report as the basis for shipyard payment (usually with 14 days of site visit)

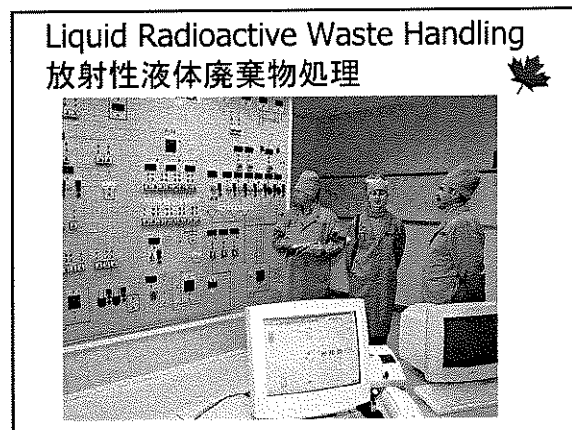
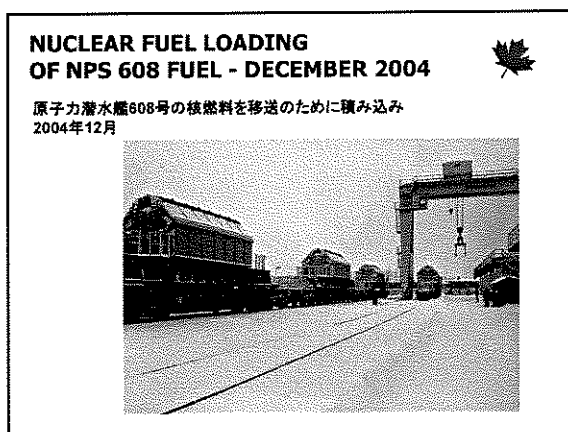
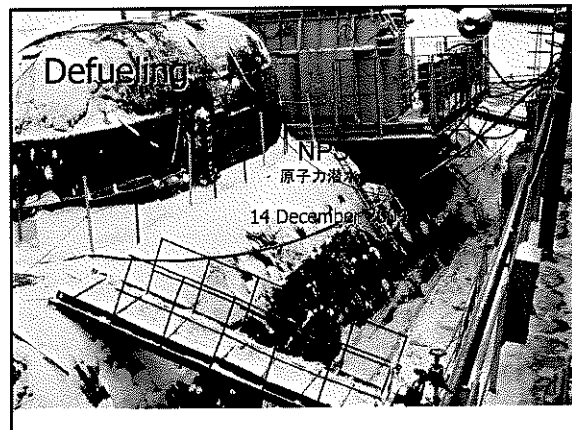
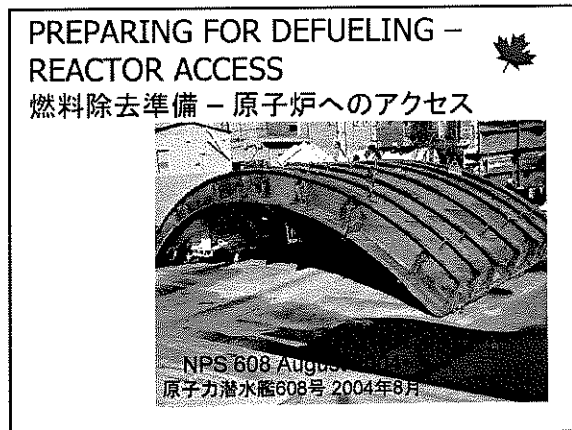
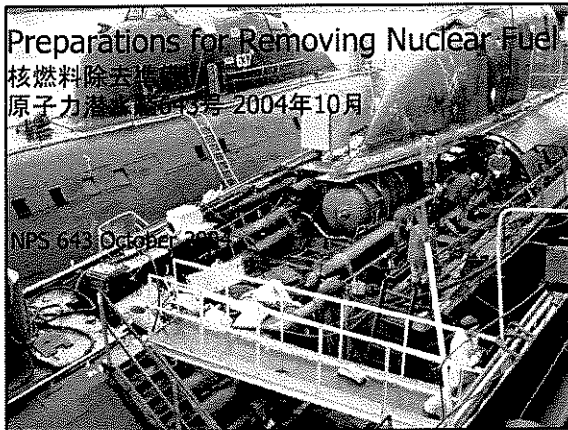
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 曳航ルート  
 445.nm 海里

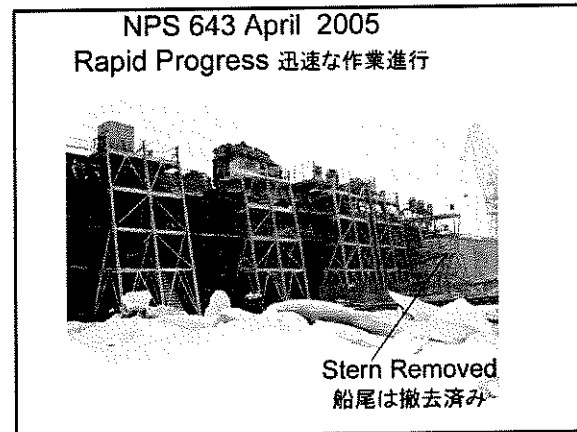
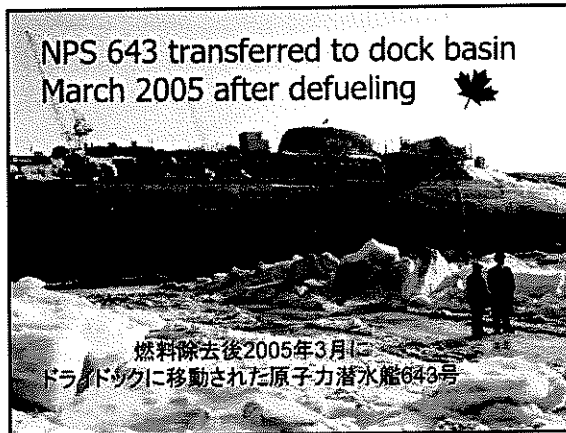
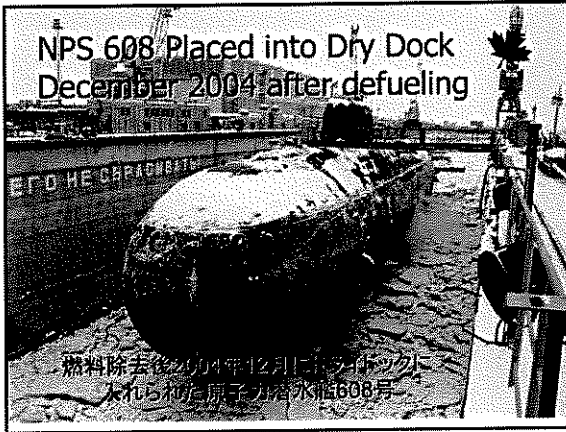
- ✓ Hull # 643 - September 2004
- ✓ Hull # 645 - October 2004
- Hull # 644, 652 - June 2005

### Severodvinsk Russia

October 2004 – Two of the three Russian Submarines Scheduled in the first Implementation Arrangement for dismantling with Canadian Funds

ロシア・セヴェロドヴィンスク  
 2004年10月、カナダの資金による  
 第一回解体実施取決めで解体が予定されている  
 3隻のロシア潜水艦のうちの2隻









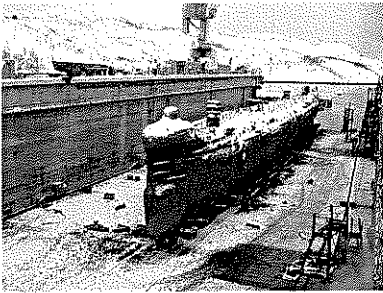
**CONTRIBUTION FUNDING STATUS**  
**May, 2005**

<b>Total Contribution Funds IA#1:</b>	\$24,353,341	総拠出額
<b>Total Contributions To Date (62%):</b>	\$15,134,179	現在までの拠出額
<b>Unexpended Contributions</b>	\$ 9,220,162	未拠出額:

資金拠出状況 2005年6月

**Summary**

- Canada is engaged in dismantling 12 Russian nuclear submarines in FSUE Zvezdochka
- Project started August 2004
- 3 Submarines are in an advance stage of dismantling (following defueling) June 2005
- 7 Submarines will be defuelled by March 2006
- 6 Submarines will be dismantled by June 2006

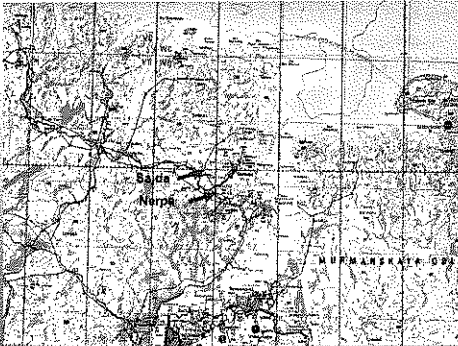


**German support for the dismantlement of nuclear submarines in Russia**

**EWN**

- Decision of the G8 for Global Partnership
- Aim: support of Russia in disarmament and fight against terrorism
- German contribution over a period of 10 years up to 1.5 billion US-\$
- President Putin sets priorities:
  - dismantling of submarines
  - destruction of chemical weapons
- Task of EWN: dismantling of about 120 submarines in the North-West of Russia

German support is dismantling nuclear submarines in Russia



**EWN**

**Strategic role of the project :**

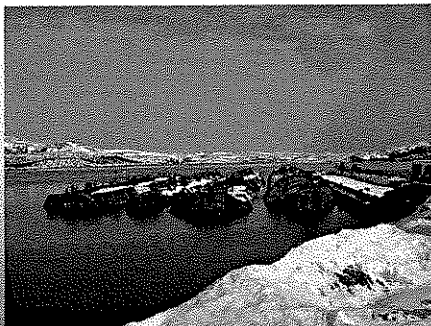
Starting position:

- In the North-West Region Russia dismantled already about 50 nuclear submarines partly
- They are unsafely stored afloat in the Sayda Bay. 8-10 sections consisting of 3 compartments are added per year
- Further 70 decommissioned nuclear submarines with nuclear fuel have to be disposed
- Decommissioned submarines with nuclear fuel on board are a large potential of nuclear danger and endanger the environment

Solution:

- Erection of a central onshore interim storage facility for storage of 120 reactor compartments from nuclear submarines in the Sayda Bay

German support in dismantling nuclear submarines in Russia



**Reactor compartments afloat in the Sayda Bay**

**EWN**

**Agreement**

between the **Federal Ministry of Economics and Labor**  
Of the **Federal Republic of Germany**

and the **Ministry for Atomic Energy of the Russian Federation**

for  
support

for the elimination of the nuclear weapons  
which are to be reduced by the Russian Federation  
through the dismantlement of decommissioned nuclear submarines from  
Russia's Fleet

within the framework of the initiative Global Partnership against the spread of  
weapons and materials of mass destruction

(signed on 9 October 2003 in Yekaterinburg)

German support in dismantling nuclear submarines in Russia

**ISAN**

**Subject of the Project**

Article 1: „(1) ...

1. Erection of an onshore long-term interim storage facility for reactor compartments in the Sayda Bay, including respective infrastructure;
2. Optimization of the material and technical situation and of the equipment of Russian companies, in order to accelerate disposal of nuclear submarines;
3. Establishing of conditions for a safe handling of waste products, generated in the disposal of nuclear submarines in the northern region of the Russian Federation;
4. Creation of an ecologically sound status of the environment in the Sayda Bay.“

German support in dismantling nuclear submarines in Russia

**ISAN**

**Legal aspects of the German-Russian Agreement for disposal of Russian nuclear submarines**

- Reference to the German-Russian governmental agreement on disarmament of 16 December 1992 (disarmament) in the items
  - general (aid in disarmament)
  - liability
  - customs and tax exemption
  - access to military zones

German support in dismantling nuclear submarines in Russia

**ISAN**

**Legal aspects of the German-Russian Agreement for disposal of Russian nuclear submarines**

- Reference to the more modern framework agreement of 21 May 2003 for the Multilateral Nuclear Environment Program in the Russian Federation (MNEPR)
  - general
  - liability
  - customs- and tax exemption
  - access

Preliminary use (article 10, para. 1 of the interministerial agreement) until entering into force of the MNEPR- agreement for the Federal Republic of Germany and the Russian Federation!

German support in dismantling nuclear submarines in Russia

**ISAN**

**Single legal aspects:**

- Customs and tax exemption for German aid
  - The interministerial agreement refers to Art. 9 of the MNEPR-agreement (exemption from tax and other duties)
  - Until now only positive experiences in financing Russian contractors

German support in dismantling nuclear submarines in Russia

**ISAN**

**Single legal aspects:**

- Questions of liability
  - The interministerial agreement refers to Art. 6 of the governmental agreement of 16 December 1992 as well as to the protocol of the MNEPR- agreement
  - The special German-Russian liability agreement of 1998 is not referred to, since nuclear equipment according to the area of applicability of the mentioned agreement is not delivered (only civil goods)

German support in dismantling nuclear submarines in Russia

**ISAN**

**Single legal aspects:**

- Access of the German personal to the project sites of the agreement in Russia
  - Neither the governmental agreement of 16 December 1992 nor the MNEPR- agreement (Art. 6, 10) do reliably regulate the access of the German side to the places of fulfillment
  - Both project sites – Nerpa-shipyard (dismantling) and Sayda Bay (interim storage facility) – are located in a military zone.

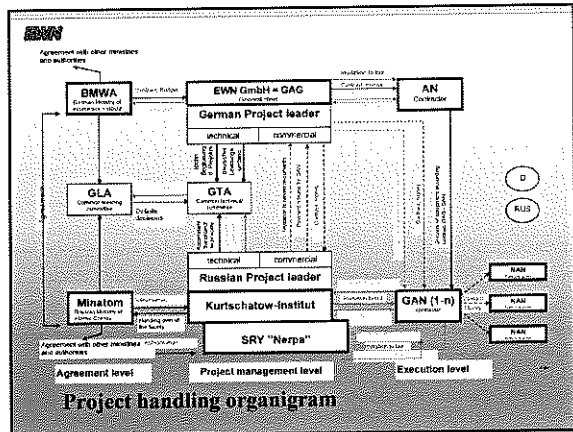
**Regulated access for the German side is a prerequisite for effective cost control and project management!**

German support in dismantling nuclear submarines in Russia

**Therefore parallel to the interministerial agreement two auxiliary not legally binding documents were signed:**

- **Access procedure**
  - Is enforcement act for Art. 5 of the agreement. Determines in detail the access procedure for the German side to the military zones.
- **Explanations concerning the execution of the agreement**
  - Determines exactly the tasks of the German and Russian Project Management and of the Common Technical Committee.
  - Regulates that the German side concludes contracts directly with Russian contractors and that payment is made only after inspection of the defined scope of work

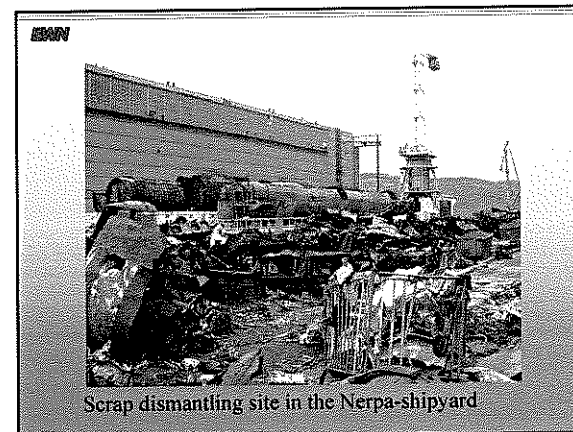
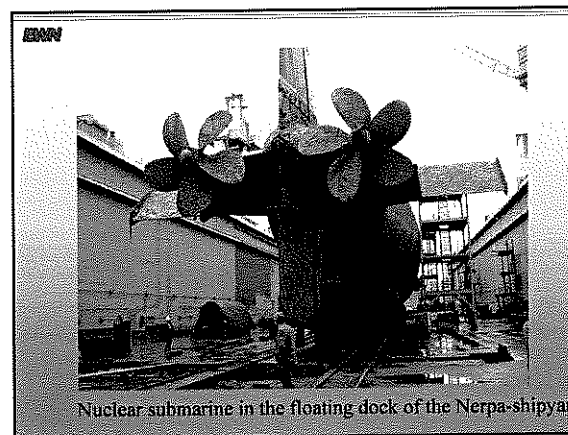
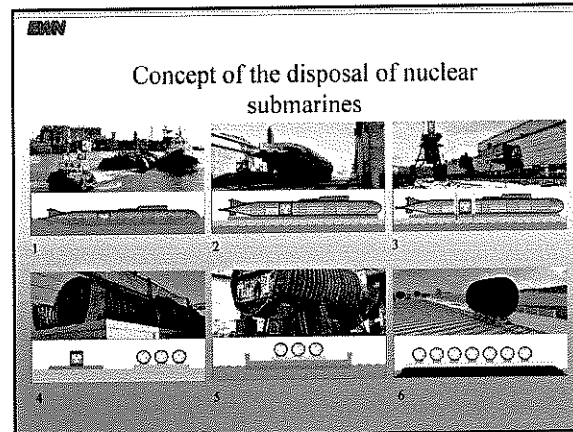
German support in dismantling nuclear submarines in Russia

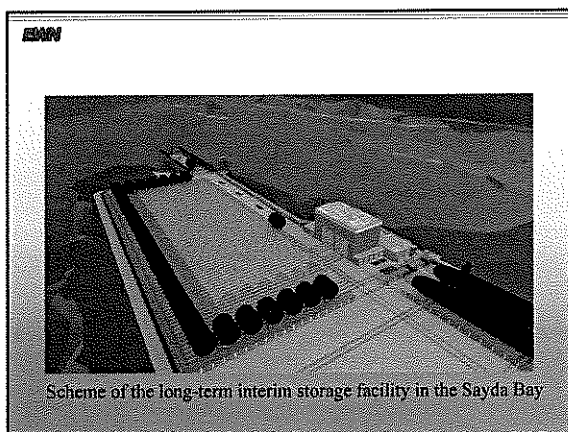
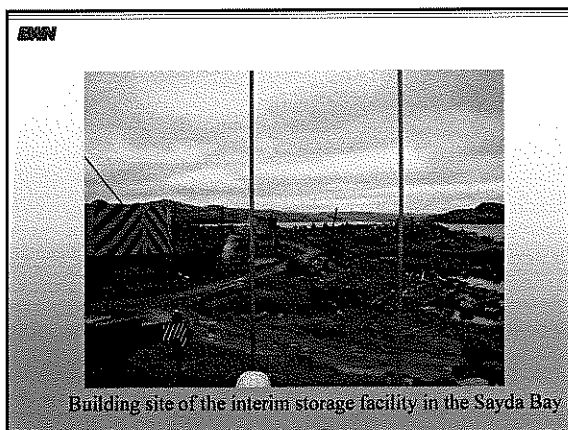
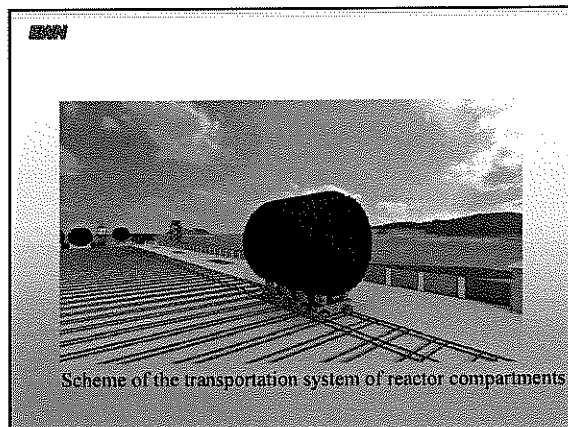
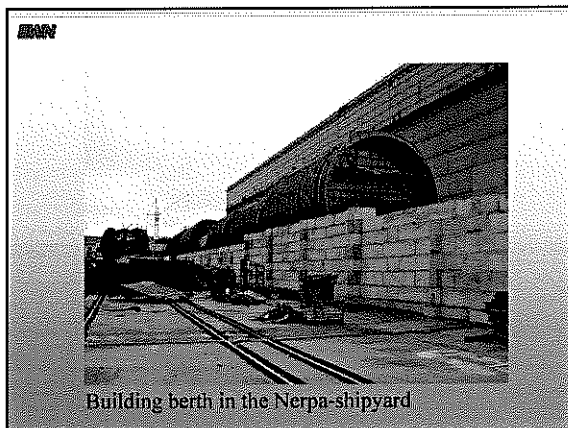



**Detailed tasks**

- Erection of an onshore long-term storage facility (>70 years of decay time) for 120 reactor compartments from nuclear submarines
- Establishing of an efficient material-technical basic in the Nerpa-shipyard
- Logistics of transportation and storage facility at and between both sites
- Elimination of conventional ship-wracks from the building ground in the Sayda Bay
- Disposal of nuclear and toxic waste from the dismantling of nuclear submarines
- Implementation of a Radioactive Material Management and Support Information System
- Solution of special problems of the Northern Fleet = follow-up projects

German support in dismantling nuclear submarines in Russia






  
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Robert Kvile, Deputy Director General  
Norwegian Ministry of Foreign Affairs


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Safety and Environmental Aspects  
of the Dismantlement of Nuclear Submarines


  
UTENRIKSDEPARTEMENTET

**Main priorities**

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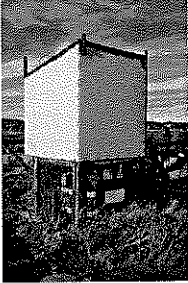


- Dismantlement of decommissioned nuclear submarines from the Northern Fleet


  
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**Main priorities**

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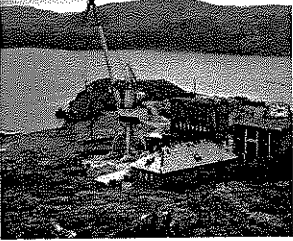


- Securing of highly radioactive strontium batteries from lighthouse lanterns


  
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**Main priorities**

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- Andreyev Bay – renovation of infrastructure and physical protection


  
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**Main priorities**

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- Improvement of safety standards at the Kola Nuclear Power Plant

  
UTENRIKSDEPARTEMENTET

**Main priorities**

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- Co-operation between Norwegian and Russian regulatory and administrative authorities

  
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**Main priorities**


1. Nuclear submarines
2. Strontium batteries
3. Andreyev Bay
4. Kola nuclear power plant
5. Regulatory and administrative authorities

  
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**A key element**


Risk and impact assessment

  
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**The spent nuclear fuel**

Alternatives to Mayak?

  
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**Additional information**

[WWW.MFA.NO](http://WWW.MFA.NO)

International Nuclear Policy and Programmes

UK Global Partnership Programme – submarine dismantlement and related activities

Dr Alan Heyes  
International Nuclear Policy and Programmes

International Nuclear Policy and Programmes

### Structure of Presentation

- Brief background to UK GP Programme
- UK submarine dismantlement policy approach
- Achievements
- Projects underway
- Lessons learnt
- Challenges ahead

International Nuclear Policy and Programmes

### The Bigger Picture

Focusing in this session on Russian submarines dismantlement, but benefits to UK go wider:

- Important lessons for dismantling our own submarines
- Strengthened international collaboration in the security and non proliferation area
- Enhanced Russian Navy-Royal Navy collaboration
- Enhanced project and risk management skills in the Russian Federation and sustainability to tackle more complex projects funded by Russia itself

International Nuclear Policy and Programmes

### Reminder on what we are about

- Working in Partnership with Russia and other FSU countries to address nuclear legacy issues:
  - Security
  - Non proliferation
  - Safety
  - Also strong environmental benefits

**Not just in the scrap metal business need to ensure we do not make the problem worse by just focusing on submarine dismantlement**

International Nuclear Policy and Programmes

### Strategic focus of the UK GP programme

- Securing the safe storage of Spent Nuclear Fuel (SNF) – today's focus
- Securing alternative employment opportunities for former weapons scientists and engineers
- Enhancing the security of nuclear materials
- Enhancing nuclear safety and reinforcement of the regulatory regime for nuclear power plant
- Ending Russia's production of weapon grade plutonium
- Securing the disposition of at least 34 tonnes of surplus weapon grade plutonium

International Nuclear Policy and Programmes

### Achievements

- Established a substantial project portfolio covering programme objectives
- Outturn in 2004-05 was some £35m
- Excellent working relationships built up with key stakeholders in the FSU, particularly with Rosatom and Russian Navy
- Published second annual report in December 2004 (Russian version in January 2005)



International Nuclear Policy and Programmes

### UK Submarine dismantlement programme –policy approach

- Not just in the metal cutting business
- Our focus is making Spent Nuclear Fuel safe and secure
- Top priority is to assist Russia deal with the 20,000 fuel assemblies at Andreeva Bay, and the safe containment of some 3500 assemblies at the Atomflot site, Murmansk
- Two submarines dismantled to time and cost and one more about to start at Nerpa shipyard, NW Russia
- Safe movement of submarines also a priority and working via AMEC to reduce the risks associated with moving submarines often considerable distances
- Also currently reviewing the merits of providing further SNF storage capacity at Mayak

International Nuclear Policy and Programmes

### Non-proliferation status

- Most of Russia's decommissioned submarines do not present a proliferation threat
- Present a considerable security, safety and environmental threat
- SNF in some of the former Navy land bases represent particular security, safety and environmental concerns
- SNF unless effectively secured does offer potential to be terrorist target – large amounts of fissile material
- Submarine dismantlement agreed to be a priority at Kananaskis but should be seen in the context of a wider security and safety agenda as opposed to a proliferation threat

International Nuclear Policy and Programmes

### Lessons Learnt

- Absolutely essential to have sound project management framework in place to manage all risks
- Importance for the donor to be an intelligent customer and not just one that provides funding
- Negotiating projects time consuming task and sharing of key information with other donors should enhance value for money and reduce project risk
- Also important for donors to be provided with adequate information to make informed decisions on projects
- Importance for close involvement of Rosatom throughout to validate costs and other details

International Nuclear Policy and Programmes

### Challenges ahead

- Considerable scope for GP countries to work even closer together – sharing experiences and joint funding of projects to reduce costs and risks
- Submarines themselves not the problem – the SNF is and need to ensure the infrastructure is in place to cope with the substantial increase in movement of SNF and associated nuclear liquid and solid waste. We will not be thanked by the international community for making things worse
- Security of sites storing SNF needs to be carefully considered – as does the safe movement of SNF for long term storage or reprocessing at Mayak
- Rosatom/Russian Navy need to ensure the best practice being developing in NW Russia can be applied to the Far East
- Japan would benefit from active participation in the IAEA's Contact Expert Group to share lessons learnt

**AMEC**

**Arctic Military Environmental Cooperation**

7 June 2005

Tokyo Seminar On G8 Global Partnership  
Making The World More Secure

Dieter K. Rudolph  
U.S. AMEC Program Director  
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Arctic Military Environmental Cooperation

**BACKGROUND**

- A cooperative, military (Navy) to military (Navy) program between U.S., Norway, Russian Federation, and United Kingdom (as of 23 June 2003).
- Goal of program: mitigate impact of military operations on fragile Arctic environment. Most projects focused on radiological issues.
- Principal focus area: Northwest Russian naval bases and shipyards where extensive pollution from radiological and non-radiological waste exists.

Arctic Military Environmental Cooperation

**BACKGROUND**

Russian Naval Bases with Nuclear Powered Vessels

**Russian Nuclear Naval Bases**

Arctic Military Environmental Cooperation

**COMPLETED PROJECTS**

**SPENT NUCLEAR FUEL MANAGEMENT**

TRANSPORT/STORAGE CASK FOR SNF

SNF TRANSHIPMENT PAD WITH RADIATION MONITORING SYSTEM

MURMANSK, RF

Arctic Military Environmental Cooperation

**COMPLETED PROJECTS**

**RADIOACTIVE WASTE PROCESSING AND STORAGE WITH RADIATION MONITORING SYSTEM**

**RADIOACTIVE WASTE COMPLEX**

**SRW STORAGE/TRANSFER CONTAINERS**

Arctic Military Environmental Cooperation

**ONGOING PROJECTS: BUOYANCY**

Arctic Military Environmental Cooperation

**ONGOING PROJECTS: BUOYANCY**

СХЕМА ИЗВЛЕЧЕНИЯ ПОЛИСТИРОЛА ИЗ ЦГБ АПЛ  
ВЫМЫВАНИЕМ РАБОЧЕЙ ВОДОЙ  
DIAGRAM OF POLYSTYRENE WASHING-OUT FROM MAIN BALLAST TANK  
BY OPERATING LIQUID

Arctic Military Environmental Cooperation

**ONGOING PROJECTS: SAFE TRANSPORT**

Arctic Military Environmental Cooperation

**ONGOING PROJECTS: SAFE TRANSPORT**

PHOTOGRAPH OF CANADIAN SUBMARINE (CHICOUTIMI) INSIDE DOCK SHIP

Arctic Military Environmental Cooperation

**STUDY OF RADIOLOGICAL CONDITIONS OF THE RUSSIAN PACIFIC FLEET AND ITS BASES IN THE FAR EAST**

- Compared to Russia's North West, the Far East is not receiving enough attention from the international community since the radiological problems are at least equal to if not greater than in the Russian Northwest
- Objectives are to assess the radio-ecological state, systemize information on decommissioned nuclear vessels and the related dismantling infrastructure in Russia's Far East
- Study is 2/3 complete
  - 1<sup>st</sup> Milestone Report: analysis & systemization of SNF and RW management, Reactor Compartment storage and Nuclear Service Vessels, completed January 2005
  - 2<sup>nd</sup> Milestone Report: analysis of radio-ecological monitoring at dismantlement sites, identification of hot spots and remediation problems, completed May 2005
  - 3<sup>rd</sup> Milestone Report: identification of priority tasks, to be completed November 2005
- Can be used as input data for developing a Master Plan for the Far East

Arctic Military Environmental Cooperation

**STRATEGIC MASTER PLAN FOR RUSSIA'S FAR EAST (SMP-FE)**

- A strategic master plan for Russia's NW is under development by ROSATOM and the Northern Dimension Environmental Program (NDEP) – NUCLEAR WINDOW
  - The plan addresses decommissioning of nuclear submarines, nuclear-powered surface ships and nuclear maintenance vessels taken out of operation and environmental rehabilitation of related radiation hazardous facilities in NW Russia
  - Initial phase is completed and identifies high priority and priority measures that should be solved immediately
- A plan to address such problems in Russia's Far East does not exist
- There are problems unique to the Far East
  - Two shipwrecked nuclear submarines in Pavlovsky Bay provide special challenges
  - Transportation route from storage site to dismantlement site is much greater than in NW Russia and is across the open sea and more susceptible to extreme weather conditions, nearer to major population centers and more accessible to terrorists' attacks
  - The infra structure decommissioning and dismantling of nuclear ships is less complete than in the Russian Northwest
- A similar collaborative effort to the SMP-NW is needed for Russia's Far East

Arctic Military Environmental Cooperation

Russian Academy of Sciences  
Nuclear Safety Institute

**Radioecological Problems in Complex Decommissioning of the Russian Nuclear Fleet and Environmental Remediation of Contaminated Facilities in the Far East Russia**

Academician A.A.Sarkisov

**Actual Situation in Complex Decommissioning of Nuclear Submarines in the Far East Russia**

- Lower paces of Nuclear Submarine (NS) decommissioning as compared to those in the Northwest Russia (by a factor of 1.5).
- Availability of terrestrial and aquatic areas with disturbed radioecological situation in Chazhma Bay, Pavlovskiy Bay and Coastal Maintenance Bay (CMB) in Syssoeva Bay.
- Two NS with damaged Power Reactor Installations (PRI) in Primorsky kraj.
- Decentralization of waterborne storage centers for decommissioned NS and supporting infrastructure facilities.

**Current Status of NS Complex Decommissioning-related Works in the Far East Russia**

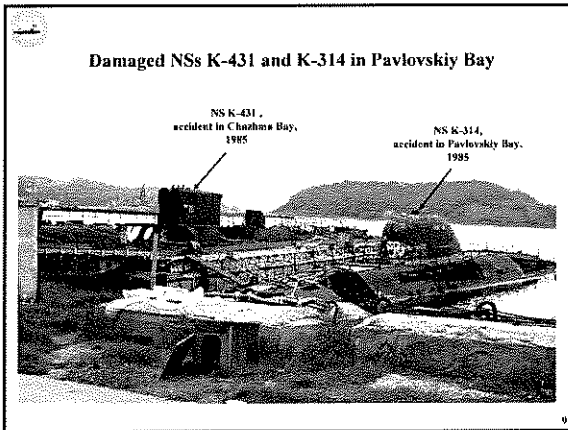
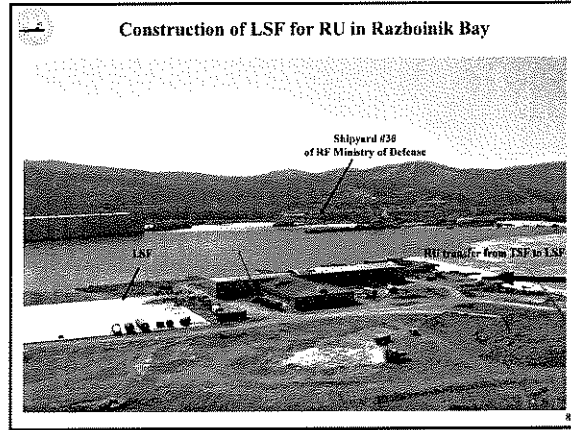
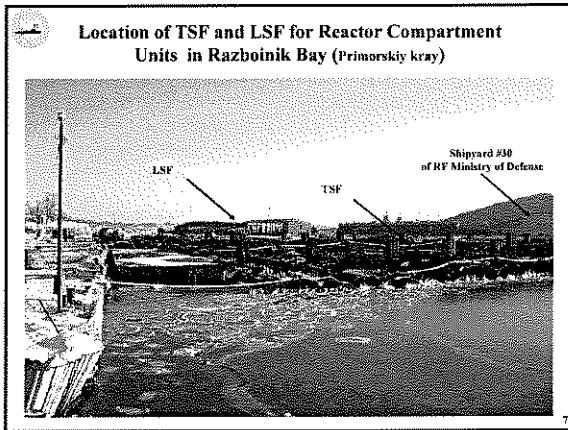
- 77 NSs withdrawn from service in the Pacific Fleet. 40 NSs dismantled (made up: 38 3-compartment Reactor Units (RU), one 4-compartment RU and one 9-compartment RU). 37 NSs are pending complex decommissioning (30 non-defected NSs, 7 defected NSs).
- None of the taken-out-of-service NSs has been dismantled down the ultimate phase – one-compartment RU.
- Low NS dismantlement paces in Kamchatka force to take a decision on transfer several NS and RU and some amount of Spent Nuclear Fuel (SNF) to Primorsky kraj unless additional funding is found for implementation of alternative solutions.
- Lack of a Long-term Storage Facility (LSF) for one-compartment RUs.
- Limited SNF removal paces from Far East Plant (FEP) "Zvezda" to "Mayak" due to unsatisfactory condition of the trunk railway for high-capacity railcars between Belkhoz Kamen and Smoljaninova railway stations.
- Lack of a unified automated radioecological monitoring system and a crisis situation preventing system at individual facilities and in the Far East region as a whole.

**Distribution of Radiation Potential of Complex Decommissioning Facilities in the Far East Russia**

**Generalized Comparative Data on the Activity Accumulated during Complex Decommissioning Operations in the Northwest Russia and the Far East Russia**

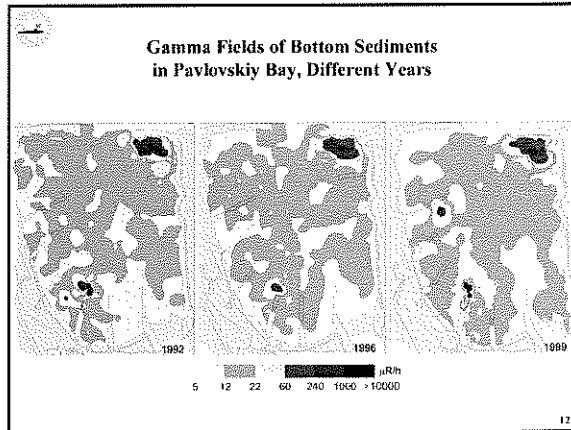
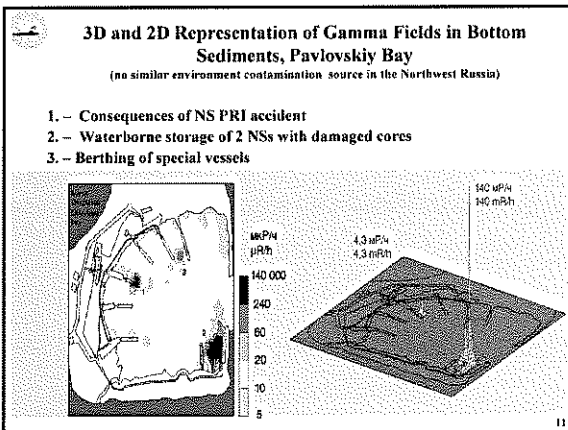
Region	SNF, Bq	LRW, Bq	SRW, Bq
Murmansk region	$3 \cdot 10^{17}$	$8 \cdot 10^{12}$	$2 \cdot 10^{16}$
Arkhangelsk region	$4 \cdot 10^{16}$	$8 \cdot 10^{11}$	$9 \cdot 10^{14}$
Σ Northwest Russia	$3.4 \cdot 10^{17}$	$8.8 \cdot 10^{12}$	$2.1 \cdot 10^{16}$
Primorsky kraj	$2 \cdot 10^{17}$	$2 \cdot 10^{12}$	$7 \cdot 10^{15}$
Kamchatka	$5 \cdot 10^{16}$	$2 \cdot 10^{12}$	$4 \cdot 10^{15}$
Σ Far East Russia	$2.5 \cdot 10^{17}$	$4.0 \cdot 10^{12}$	$1.1 \cdot 10^{16}$
Proportion relative to the Northwest Russia	74 %	45 %	52 %

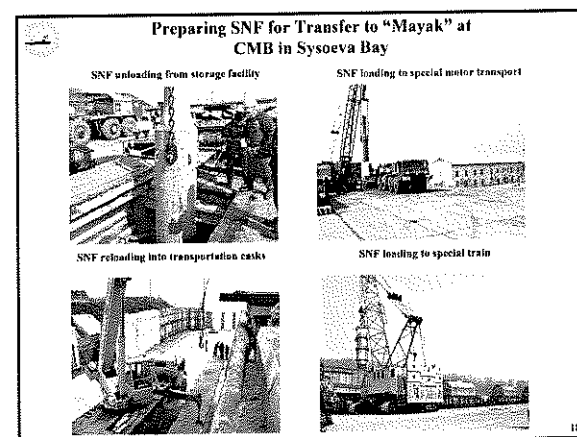
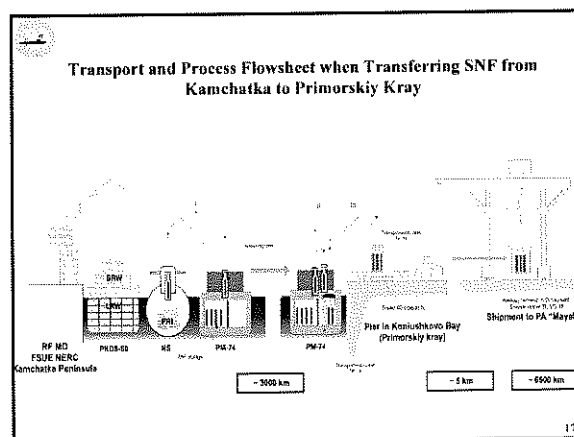
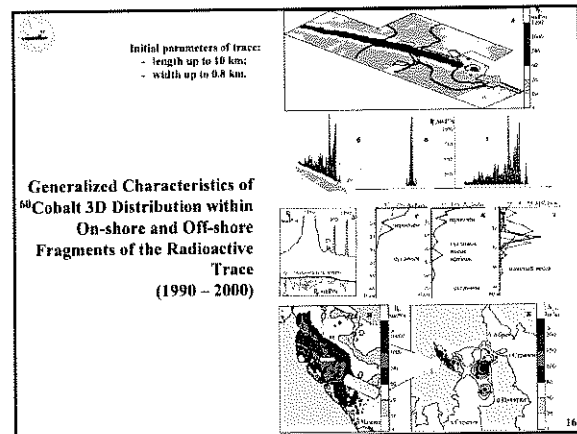
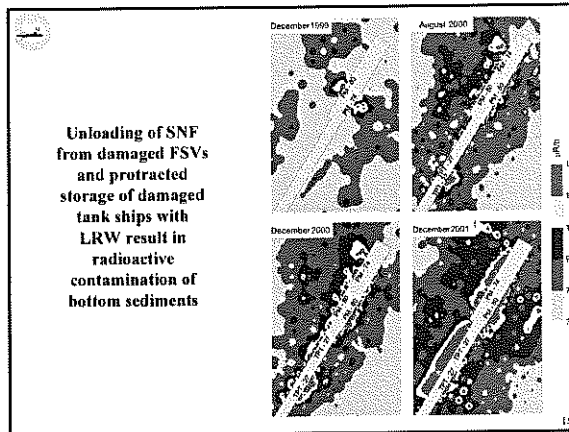
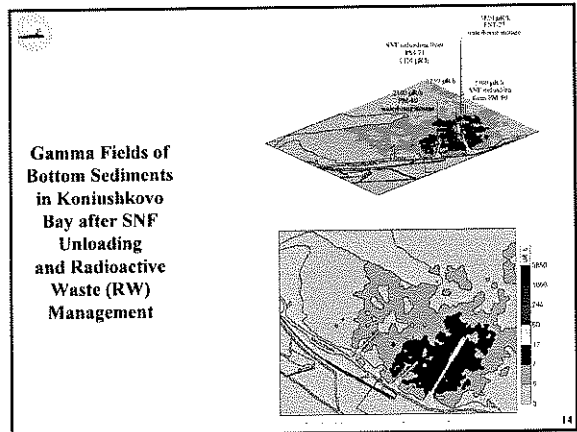
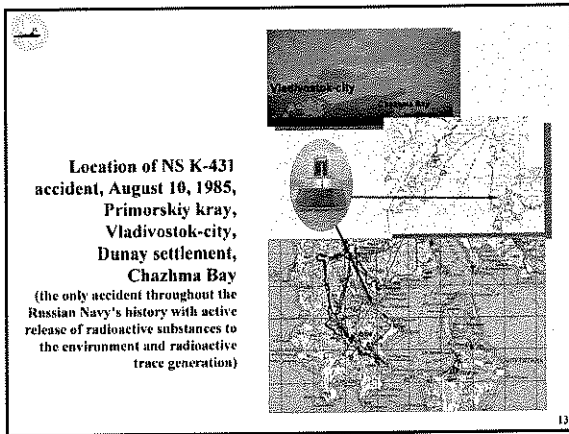
**Arrangement of Reactor Compartment Units at the Temporary Storage Center (TSF) in Razboinik Bay**

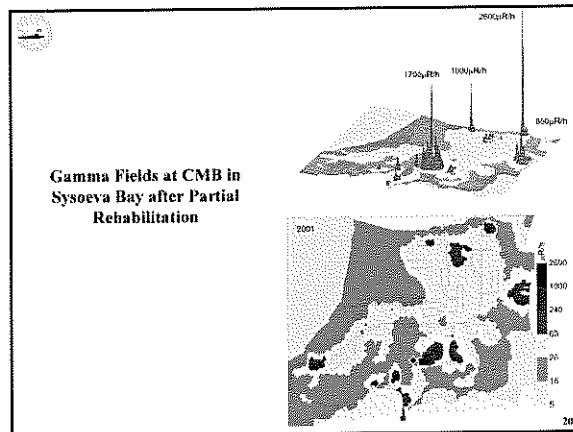
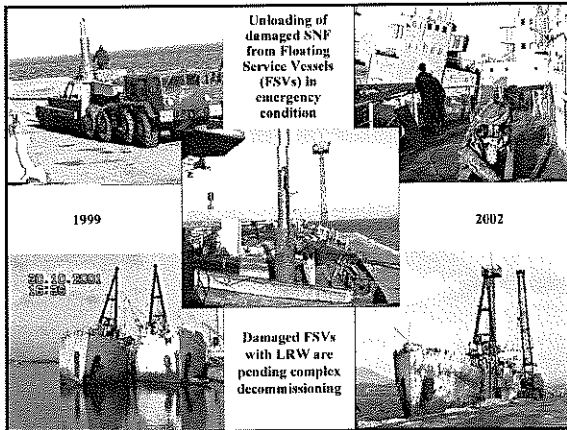


**Radiation Situation in Reactor Compartments of NSs with Damaged PRIs (both accidents occurred in 1985)**

Parameter	NS K-431	NS K-314
Accident description	SCWR, heat explosion, radiation release to the environment	Core melting, radiation release to reactor compartment
Beta-contamination density, decay/min·cm <sup>2</sup>	up to 10000	up to 1000
Alpha-contamination density, decay/min·cm <sup>2</sup>	up to 60	up to 10
Exposure dose rate, mSv/h	10 - 200	5 - 60
Mean admissible time of staying in reactor compartment, h/year	0.1 - 2	0.3 - 4



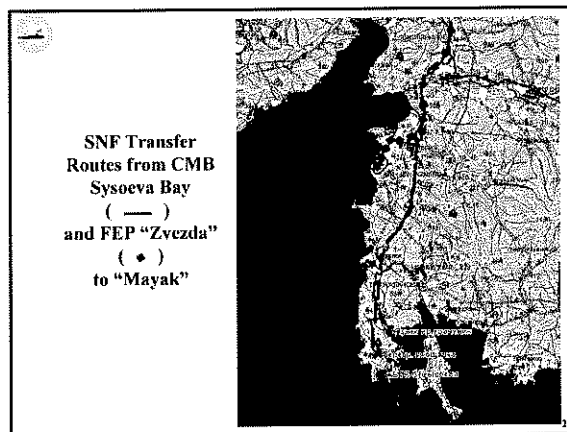
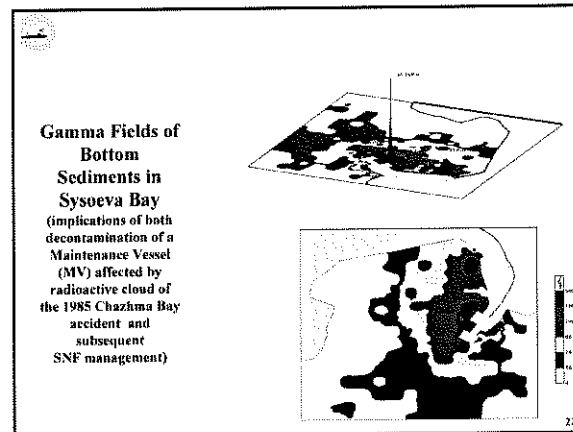




Radiation Situation at CMB in Sysoeva Bay (residual contamination after rehabilitation)

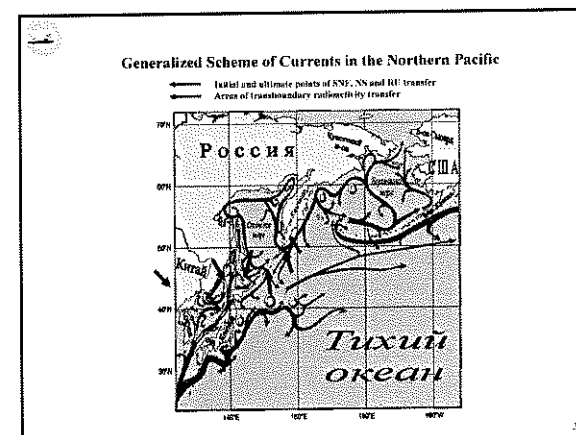
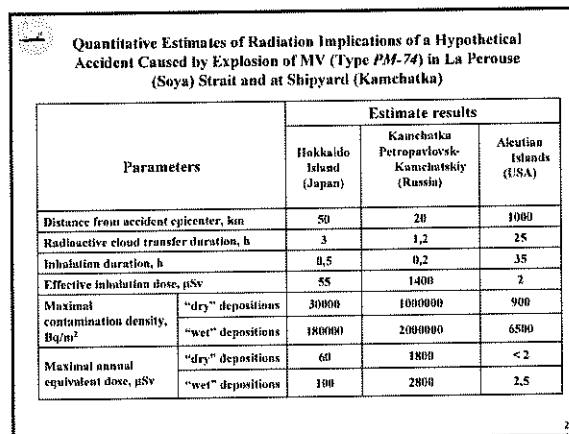
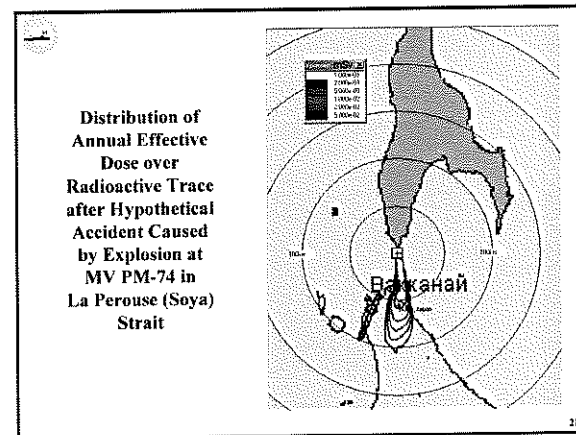
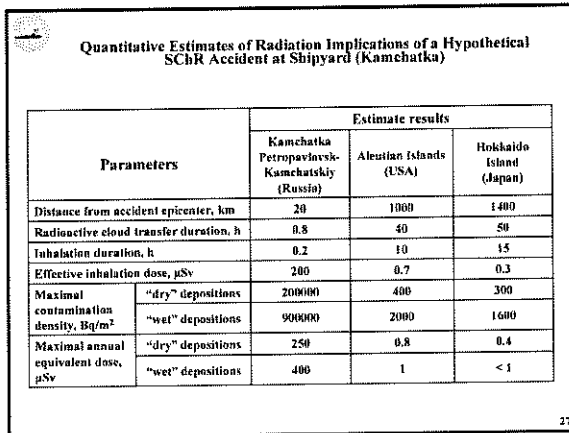
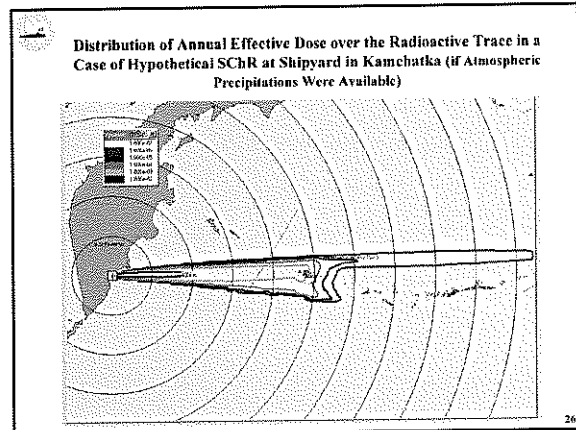
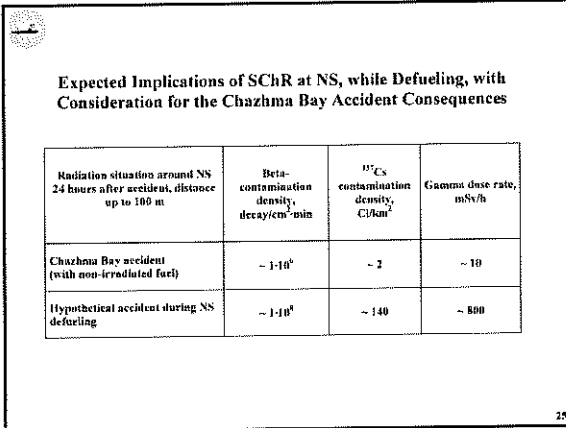
Contaminated objects	$P_{\alpha}$ $\mu$ Sv/h	$N_{\beta}$ decay/min $\cdot$ cm $^2$	$^{137}\text{Cs}$ concentrations in soils, Bq/kg
Storage facility for Spent Fuel Assemblies (SFAs)	5 + 35	$> 3 \cdot 10^6$	-
Ravine (beyond CMB site, close to LRW storage facilities)	0.2 + 6.4	$< 20 + 190$	$4 \cdot 10^5$
Slope (beyond CMB site, close to SRW storage facilities)	0.2 + 5.8	$< 20 + 140$	$2 \cdot 10^5$

Background values:  
 $P_{\alpha} = 0.08 - 0.12 \mu\text{Sv/h}$ ;  
 $N_{\beta} < 20 \text{ decay/min}\cdot\text{cm}^2$ ;  
 Soil:  $^{137}\text{Cs}$ ,  $^{90}\text{Sr} < 10 \text{ Bq/kg}$ .



Potential Radiation Accidents at NSs and Maintenance Vessels Subject to Complex Decommissioning and the Related Coastal Infrastructure Facilities

Accident type	Probability	Cause of accident	Potential implications
High-power explosion at MV with RW or SNF	$\sim 1 \cdot 10^{-6}$	Terrorist attack, aircraft fall	Vessel sinking; radiation release to atmosphere; contamination of terrestrial and aquatic systems
Self-sustained Chain Reaction (SCR) during SNF defueling or at SNF storage facility	$\sim 1 \cdot 10^{-6}$	Violation of process flow sheet during SNF unloading; errors of personnel; terrorist attack	Large-scale contamination of terrestrial and aquatic systems; transboundary transfer
Test fire during nuclear vessel disassembly (de-fueling)	$\sim 6 \cdot 10^{-6}$	Violation of process flow sheet and safety rules; errors of personnel; aircraft fall	Radiation release to atmosphere
Sinking of Floating Service Vessel (FSV) with SNF	$\sim 4 \cdot 10^{-6}$	Navigation accident; extreme weather conditions; errors of personnel; terrorist attack	LWR release to seawater; nuclear fuel corrosion
Destruction of LRW/SRW storage facilities	$\sim 1 \cdot 10^{-6}$	Terrorist attack; aircraft fall; extreme weather conditions	Contamination of terrestrial and aquatic systems
Sinking of non-defueled NS at lining transfer or during berthing	$\sim 4 \cdot 10^{-6}$	Navigation accident; extreme weather conditions; errors of personnel; terrorist attack	LWR release to seawater; nuclear fuel corrosion
HF sinking at shipyard water area or during berthing	$\sim 1 \cdot 10^{-6}$	Violation of process flow sheet and safety rules; errors of personnel; unfavorable weather conditions; navigation accident	Release of activation radionuclides to seawater if possible
LRW release to seawater when transferring to from tank-ship	$\sim 1 \cdot 10^{-6}$	Violation of process flow sheet and safety rules; errors of personnel; unfavorable weather conditions	Radionuclide release to seawater





**Structure of Potential Indirect Damage during Radiation Accidents**

1. Economic damage due to excess measures on elimination of accident consequences
2. Psychological stress
3. Damage due to changes in the society attitude to atomic energy
4. Damage due to changes in export potential of affected country
5. Damage due to economic recession (fishery)
6. Recession in bi-lateral and multi-lateral international cooperation
7. Damage due to activities of extremist groups (including the "Green movement" groups)
8. Damage due to need of active work with general population, political groups and public authorities

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**Nuclear and Radiological Terrorism –  
New Threats from SNF and RW Accumulated in Regions**

**Possible Sources of Potential Terrorist Threats:**

- SNF use for nuclear charge making;
- Use of SNF and RW storage facilities at service vessels and coastal maintenance bases for terrorist attacks (fires and explosions);
- Use of medium-activity I,RW and SNF elements for "dirty" bomb making.

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**Regions Requiring Development of Automated Radioecological Monitoring Systems in the Far East Russia**

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**Information-Analytical Center for Environmental Safety, Monitoring and Crisis Situations in the Far East Russia**

- running automated monitoring of radiation and radioecological situation at all radiation-hazardous facilities and in their radiation control areas under normal operating conditions and in a case of emergency;
- support of decision-making on protection of workers, population and environment;
- rendering information-analytical assistance when eliminating the implications of nuclear and radiation accidents;
- providing local, regional and federal authorities with necessary running information;
- providing Russian and foreign public organizations and mass media with data for open information exchange.

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**Nuclear Safety Institute (IBRAE)  
Russian Academy of Sciences (RAS)**

**STRATEGIC MASTER PLAN**

**Strategic Approaches in  
Solving Decommissioning Problems of Retired Russian Nuclear  
Fleet in the North-West Region  
(SMP – NW)  
and  
Necessity for the Development of SMP for the Far East Region  
(SMP – FE)**

Corresponding Member of RAS L.A. Bolshov  
Director

June 7, 2005

**Strategic Master Plan should:**

- be the basis for strategic decision-making by the Government of the Russian Federation and determining the order of works related to complex decommissioning of NS and management of SNF and RW in the Northwest Russia;
- facilitate evaluations by the donor countries of technical and economic efficiency and safety in the decommissioning project implementation;
- facilitate making of balanced and justified decisions with due accounting of relevant interests of the Russian Federation and the donor countries;

**Specific Features of SMP**  
as compared to other conceptual documents

1. SMP is not an internal document of Rosatom.
2. Development of SMP was financed by the Northern Dimension Ecological Partnership (NDEP) fund. International expert group has played an important role during the development of SMP.
3. Justification of priority objects, tasks and activities within the framework of complex decommissioning of the Russian nuclear fleet is an essentially new element of the SMP.

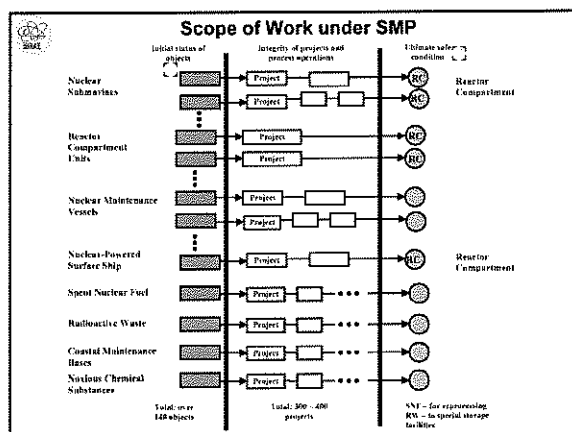
**SMP Purpose**

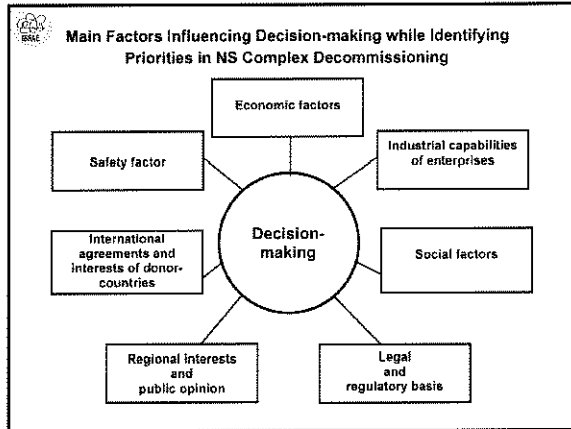
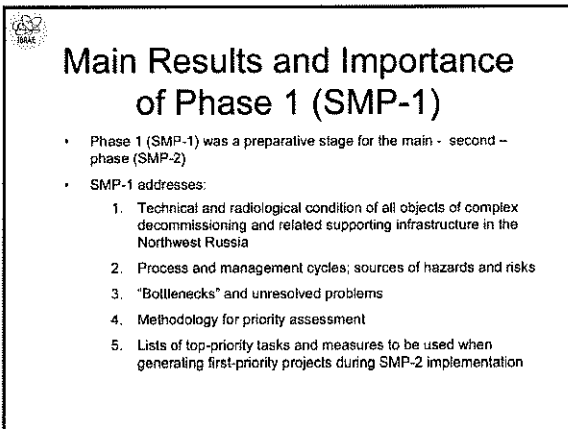
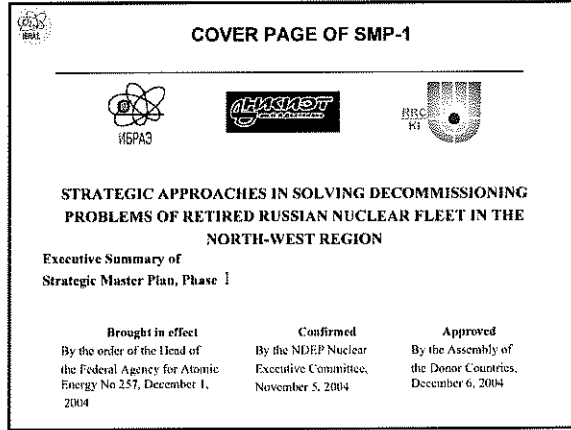
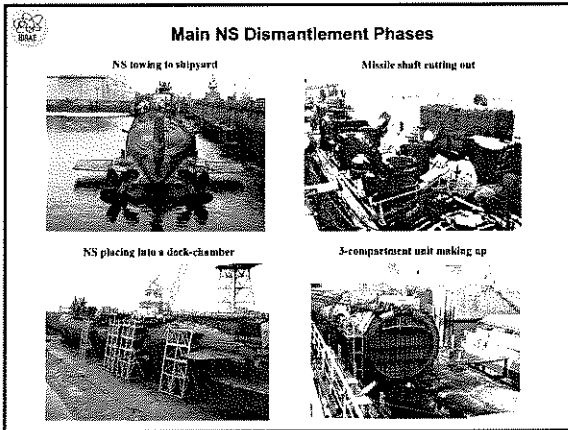
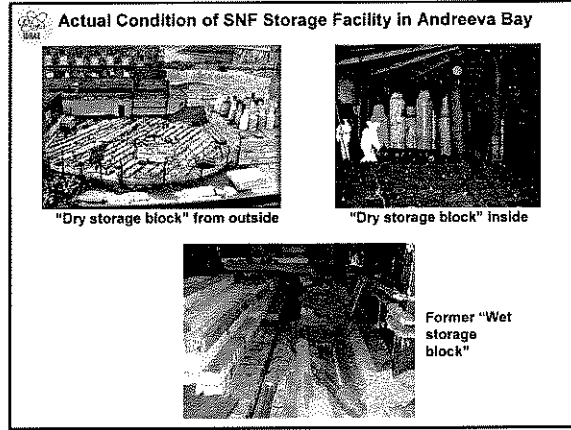
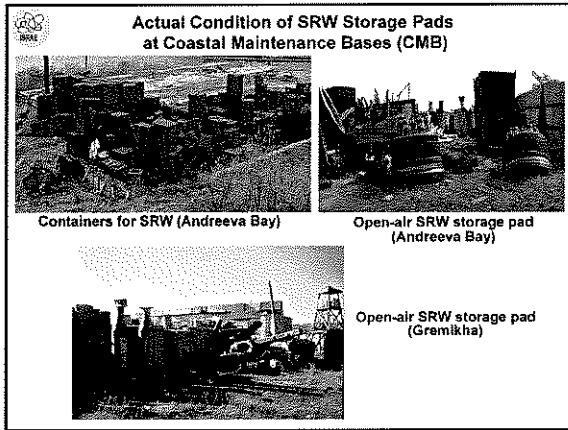
SMP should be a comprehensive and equilibrium Program integrating a variety of interconsistent sub-programs and projects, determining for each of them:

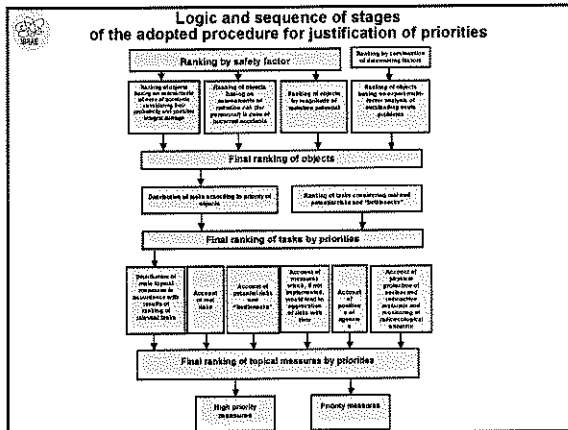
1. Ultimate goals
2. Scope and contents
3. Place in the system of projects
4. Duration
5. Potential executors
6. Range of cost
7. Safety parameters
8. Other characteristics

**SMP-NW Development Due Dates**

Start – February 2004  
Phase I completion – October 2004  
Phase II duration – 20 months





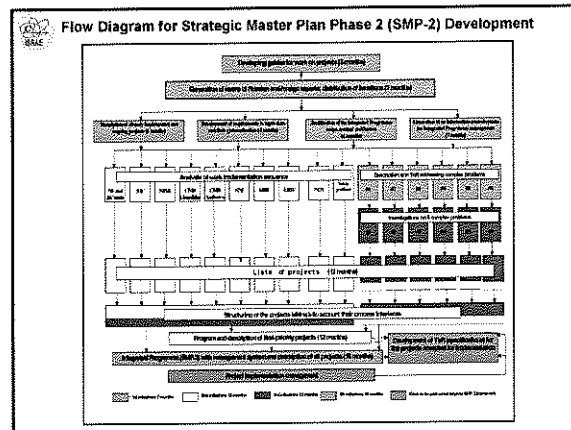


### Top-priority measures (21)

- Development of FS to justify optimum and safe options of SNF management in CMB in Andreeva Bay.
- Integrated Engineering and Radiation Survey (IERS) of buildings, structures, territory and water area of CMB in Andreeva Bay; inventory taking of SNF and SRW.
- Restoration of infrastructure for SNF management in CMB storage facilities in Andreeva Bay (irrespective of the ultimate option of SNF management in the North-West Russia).
- Development of FS, required design and engineering documentation. Creation of the regional center for reprocessing, conditioning and storage of SRW in the North-West Russia.
- Development and implementation of projects to ensure physical protection at CMB in Andreeva Bay.
- Implementation of measures to support radiation safety of the personnel in the territory of CMB in Andreeva Bay.
- IERS of buildings, structures, territory and water area of CMB in Gremikha. Inventory taking of SNF and SRW.
- Development of FS to select optimum and safe options of SNF management in CMB storage facilities in Gremikha.
- Development of FS to select optimum and safe options of SRC management in CMB storage facilities in Gremikha.
- Development of FS and implementation of project to eliminate the open-air pad for SNF and RW storage at CMB in Gremikha.
- Implementation of measures to support radiation safety of the personnel in the CMB territory in Gremikha.
- Development and implementation of projects to ensure physical protection of CMB in Gremikha.
- Restoration of infrastructure of the facility in Gremikha for unloading SRC from reactors of Alpha class NS.
- Development and implementation of project for reconstruction of SRC storage facility at CMB in Gremikha.
- Restoration of infrastructure for management of SNF (located in storage facilities at CMB in Gremikha (irrespective of the ultimate option of SNF management in the North-West Russia).
- Development of FS and design, engineering and process documentation for decommissioning of FMS Lepae.
- Development of the project and implementation of work to reconstruct the railway bridge over Nikolaevskoye Ustie in Severodvinsk.
- Drafting of the working documentation for farming RC and their long-term storage.
- Completion of works to establish a land-based RC long-term storage facility.
- Establishment of site-wide, regional monitoring and emergency systems in Murmansk Region.
- Establishment of site-wide, regional monitoring and emergency systems in Arkhangelsk Region.

### Priority measures (24)

- Development of FS for RW management in Andreeva Bay. Creation of necessary technical capabilities.
- Removal of SRW from open-air pads in Andreeva Bay.
- Development of FS for rehabilitation of buildings, structures, territories and water areas in Andreeva Bay.
- Development of FS for RW management in Gremikha. Creation of necessary technical capabilities.
- Development of FS for rehabilitation of buildings, structures, territories and water areas in Gremikha.
- Development of a special technology and manufacturing of tooling for safe removal of SRC from reactors of Alpha class NS No 901 where there is an unfavorable radiation situation in the reactor compartment.
- Design and fabrication of specialized pontoons or lease of transportation vessel.
- Continuous maintenance and recovery repairs at FSV and reloading equipment.
- Creation of special mobile reprocessing installations for LRW of complex chemical composition;
- Manufacturing and supply of installators for filling NS DST with polystyrene as well as modular diesel compressor installations.
- Scheduled decommissioning of NS.
- Radiation survey of MV. Development of EODD for sealing, preparing and waterborne storage, MV sealing.
- Inventory taking and removal of RW from MV.
- Development of equipment and infrastructure at PA Mayak for handling TUK-10R1 containers.
- Repair of sailing and building of new piers in Saida Bay.
- Development of projects for forming units for storage of SFA at FMB and their long-term storage in LSF.
- Development of EODD for decommissioning of NPSS and forming a reactor hall unit (RHU). Execution of the work. Transfer of RHU to LSF.
- Development of the concept and technology for management reactor unit No 900 of Alpha class NS.
- Development of FS and implementation of projects for management of toxic waste and for creation of their storage pads.
- Development of the concept and technologies, selection of location and drafting of design documentation on facilities for ultimate elimination and disposal of toxic waste.
- Development of the concept, selection of location and drafting of design documentation for creation of the regional RW repository.
- Creation of the buffer container storage facility at PA Mayak.
- Conditioning of non-reprocessable SNF at MV of MSC.
- Creation of the temporary container storage facility for non-reprocessable SNF at Atomfot.



### Phases and Contents of Works on SMP-FE Development

**Phase I**  
10 – 12 months  
~ \$ 500 000

- analysis of actual condition of all concerned objects and the process capacities of existing infrastructure in the Far East Russia;
- analysis of legal and regulatory framework;
- analysis of hazard sources;
- justification of unresolved problems and "bottlenecks";
- development of priority-identification methodology as applied to the Far East Russia;
- determining top-priority tasks and projects.

**Phase II**  
18 months  
\$ 5 000 000

- studying complex problem tasks;
- drawing up lists and project descriptions;
- developing a Program of topical activities;
- generating an Integrated Program and a managerial system for its implementation.

### Initial Steps on SMP-FE Development

By Rosatom's request development of "Strategic approaches to SMP-FE Generation" has begun (initial stage).

A contract with Brookhaven National Laboratory, USA, for the initial stage of SMP-FE Phase I have been prepared for signatures.

Result: by now only ≤ 3% of necessary funding sources have been determined

To develop SMP-FE, joining of efforts and resources is indispensable

●参加者リスト（当日配布、縮小版：英語）

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